

## **ABBE R. GLUCK**

Alfred M. Rankin Professor of Law and Faculty Director, Solomon Center for  
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### **EDUCATION**

**Yale Law School**, New Haven, CT; J.D., 2000 (9/97/-5/00); *Honors* in every graded course

**Honors:**

- 1999-2000 Coker Fellow in Civil Procedure
- 1998-2000 John M. Olin Fellow in Law, Economics, and Public Policy

**Activities:**

- *Yale Law Journal*, Notes Editor
- Jerome N. Frank Legal Services Organization, Chair, Student Board of Directors
- Landlord-Tenant Clinic, Student Director
- *Yale Law & Policy Review*

**Yale University**, New Haven, CT; G.P.A.: 3.99, Phi Beta Kappa (9/92-5/96)

B.A., *summa cum laude*, with distinction, English, May 1996

B.A., *summa cum laude*, with distinction, International Studies, May 1996

**Honors:**

- Bishop Berkeley Prize, 1996 (for highest G.P.A. in the residential college)
- Charles Seymour Prize for Highest G.P.A. in the Humanities for the Class of 1996
- Paine Memorial Prize for Best English Senior Thesis, 1996
- Edward J. Meeker Prize for Best Essay in English, 1993
- Samuel Bloch Prize for Best Freshman Essay in English, 1993

**Activities:**

- *The Yale Herald*, Editor-In-Chief

**Hamilton College Academic Semester in Spain**, Madrid, Spain (1/95-6/95)

- Director's Prize for Academic and Cultural Achievement

### **JUDICIAL CLERKSHIPS**

- **Justice Ruth Bader Ginsburg, U.S. Supreme Court** (7/2003-7/2004)
- **Chief Judge Ralph K. Winter, U.S. Court of Appeals, Second Circuit** (8/2000-8/2001)

## **RECENT LEGAL AND ACADEMIC WORK EXPERIENCE**

### **EXECUTIVE OFFICE OF THE PRESIDENT, OFFICE OF THE WHITE HOUSE COUNSEL, WHITE HOUSE COVID-19 RESPONSE TEAM, Washington, D.C. (1/21- 11/21 )**

- *Special Counsel to the the President; White House Covid-19 Response Team, Special Counsel:* Lead attorney for the Biden Administration’s White House Covid-19 Response Team, in which capacity handled all legal matters for the White House relating to the Administration’s response to the pandemic; also handled the healthcare litigation and policy portfolios for the White House Counsel’s Office, as well aspects of the Veterans and USDA portfolios.

**BIDEN-HARRIS TRANSITION, Washington, D.C. (11/20-1/21):** Lead counsel for the Covid-19 Response Team, and assisted on various other matters relating to the presidential transition.

### **YALE LAW SCHOOL, New Haven, CT (7/2012-present)**

- *Alfred M. Rankin Professor of Law (endowed chair) and Founding Faculty Director, Solomon Center for Health Law and Policy, 2020-present; Appointments Committee Chair, 2022-2023*
- *Professor of Law (with tenure) and Founding Faculty Director, Solomon Center for Health Law and Policy, 2014-2020*
- Listed as the 11th most-cited public law scholar in the country since 2013; the 16th most-cited scholar under 50 across all legal fields of all time; and the second most-cited scholar across all ages in the field of statutory interpretation and legislation since 2016.
- *Founding Faculty Director, Yale Law School Medical Legal Partnership Program, 2012-present*
- *Professor of Medicine (General Medicine), Yale School of Medicine 2019-present*
- *Founding Faculty Director, Yale Elder Law Project, 2019-present*
- *Affiliated Faculty, Yale Program in Addiction Medicine, Yale School of Medicine 2018-present*
- *Executive Committee and Affiliated Faculty, ISPS Health at Yale, 2012-present*
- *Associate Professor of Law, 2012-2014*
- Areas of teaching and expertise: State and Local Law, Federalism, Legislation and the Political Process, Civil Procedure, Health Law
- Awarded Yale Law School’s Teaching Award 2015
- Nominee for Yale Law School’s Teaching Award, 2014

### **COLUMBIA LAW SCHOOL, New York, NY (2008-2012)**

- *Associate Professor of Law and Milton Handler Fellow (2010-2012; Academic Fellow prior).*

### **ADMINISTRATION OF GOVERNOR JON S. CORZINE, Trenton, NJ (2007-2008)**

- *Special Counsel and Senior Advisor to the Attorney General.* One of top four senior staff in 10,000-employee Attorney General’s office. Had oversight responsibilities relating to the work of the Divisions of Consumer Affairs (including Charities), Elections, Affirmative Litigation, Internet Law, and associated attorneys and staff (more than 700 people); provided counsel to Governor’s Office and state departments, including Health, Banking and Insurance, and Economic Growth; served as senior policy advisor to the Attorney General; had oversight responsibilities over decisions

concerning multistate litigation and policy initiatives, and Supreme Court practice, including amicus briefs.

**ADMINISTRATION OF MAYOR MICHAEL R. BLOOMBERG**, New York, NY (2004-2006)

- *Chief of Staff and Counsel to the Deputy Mayor for Health and Human Services* (2006). Managed staff and legal and legislative matters for deputy mayor, overseeing the Departments of Health and Mental Hygiene, Chief Medical Examiner, Aging, Children's Services, Juvenile Justice, Correction, Probation, and Homeless Services, and the NYC Health and Hospitals Corporation and Human Resources Administration.
- *Senior Counsel, NYC Office of Legal Counsel* (2004-2006). Advised the Corporation Counsel, the Mayor and City agencies on federal constitutional issues, education law, economic development, judicial selection reform, criminal justice and litigation between the Mayor and the City Council, and between the City and the State of New York, and helped to draft and negotiate the City's legislative agenda.
- *Deputy Special Counsel to the NYC Charter Revision Commission* (2004-2005). Ran hearings, undertook negotiations, drafted charter amendments and assisted with all aspects of the Commission's work, under Chair Ester R. Fuchs.

**BROOKLYN LAW SCHOOL**, Brooklyn, NY (2003-2005)

- *Visiting Assistant Professor* (2003). Taught Legislation and Statutory Interpretation.
- *Adjunct Professor* (2005)

**PAUL, WEISS, RIFKIND, WHARTON & GARRISON**, New York, NY (2001-2002)

- *Litigation Associate* (and summer associate, summers 1999 and 2000).

**AREAS OF TEACHING AND EXPERTISE:**

- Federalism, state courts, and state-federal relations
- Civil procedure, including complex civil litigation and multidistrict litigation
- Health Law, with special focus on: Affordable Care Act, Cancer, opioids, Covid, Medicare, Medicaid, insurance, state-federal relations, health law litigation, business of health care, elder healthcare, medical legal partnership and healthcare disparities
- Legislation, statutory interpretation and Congress
- U.S. Supreme Court
- *Courses taught: Federal and State Courts; Civil Procedure; Legislation and Statutory Interpretation; Medical Legal Partnership; Health Law; various seminars, including Law and Gun Violence; Covid-19—Law, Economics, Governance; Law and the Opioid Crisis*

**SELECTED PROFESSIONAL ACTIVITIES**

- Elected to American Law Institute Council, the leadership body of the ALI, 2018-present; ALI Member, 2014-present
- Chair, Uniform Law Commission HealthCare Law Committee, 2018-2020; Chair, Uniform Law Commission HealthCare Joint Editorial Board (2020-present); Commissioner, Uniform Law Commission, 2015-present
- The Fund for Modern Courts, NY; Vice Chair (2020-); Secretary of the Board, (2011-2012)
- NYC Bar Association, Council on the Profession (2020- ); NYC Affairs Committee (2020- ); Ruth Bader Ginsburg Annual Lecture Committee (in formation, 2020-); Chair, NYC Affairs Committee, NYC Bar Association (2010-2012); Appointee, NYC Bar Association

Inter-Committee Task Force on Charter Revision; Federal Legislation Committee (2004-2007)

- Connecticut Bar Association
- Appointed member, New York State Taskforce on Life and the Law, 2015-present
- National Order of the Coif Lecturer, 2018
- Chair, Yale Law School Committee to Review the First Term, 2019-2020
- Convener/Organizer, *Covid-19: Law, Economics, Governance*, Yale University (2020)(14-week convening)
- Chair, Committee on Judicial Misconduct and Reporting, Yale Law School (2018-2019)
- Convener/Organizer: *Law and Gun Violence*, Yale Law School, 2020 (year-long convening, with volume published)
- Convener/Organizer: *Law and the Opioid Crisis*, Yale Law School, 2018-2019 (year-long convening, with volume published)
- Convener/Organizer: *The Policy Politics and Law of Cancer*, Yale University, 2018 (largest Cancer convening in Connecticut history)
- Chair, Yale Law School Entry-Level Hiring Committee
- Alumni interviewer for Yale College; Co-Chair, Yale College 25th Reunion for the Class of 1996
- Annual Fund Committee, The Dalton School (1992-present); current Co-Chair, Class of 2025 (2012-present)
- Appointed Member, University of Pennsylvania Consortium on Precision Medicine and Cancer, 2016
- Invited Participant, Presidential Cancer Moonshot Summit, Washington DC 2016
- Elected member, American Law Institute (elected 2015)
- Chair Emerita, American Association of Law Schools, Legislation and Law of the Political Process Section (Chair 2015-2016; Chair-Elect (2014)).
- Chair, Yale Law School Heyman Fellowship Committee for Government Service, 2015-
- Chair, Yale Law School Public Interest Fellowship Committee (2013-2015)
- Yale ISPS Health Executive Committee (interdisciplinary Yale health faculty working group), 2013-present
- Yale Bioethics Committee, Executive Committee
- Co-convener of “The Bloomberg Administration’s Legal Legacy” Conference, as outgoing chair of the NYC Bar Association’s NYC Affairs Committee; moderator of Bloomberg’s Health Law Legacies Panel, Nov. 2012
- Co-Lead Counsel in the U.S. Supreme Court on behalf of 104 Health Law Professors as *Amici Curiae*, in U.S. Dep’t of Health and Human Servs. v. Florida (amicus brief filed Jan. 13, 2012)
- Executive Committee Board Member, American Constitution Society, NY Lawyer Chapter (and co-organizer of the panels, “From the Courts to the Legislature: The Debate Over Marriage Equality in New York”; “The Alito Nomination, the Supreme Court, and the Abortion Debate”; “The Roberts Nomination and the Upcoming Supreme Court Term”; “A Conversation with Kirsten Gillibrand”; “Health Reform: Debate Among the Experts;” “The 2009 Supreme Court Term and the Future of the Court”; “2010 Supreme Court Wrap-Up”)
- 2009 Benefit Alumni Co-Chair, The Dalton School
- Mentor, An-Bryce Scholarship Program, New York University Law School (2004-2009)

## SELECTED PUBLICATIONS

- COVID 19 AND THE LAW: DISRUPTION, IMPACT AND LEGACY (eds., with Glenn Cohen et al., forthcoming Oxford Univ. Press, 2022).
- *The Orthodox, and Unorthodox, RBG in Administrative Law and Civil Procedure*, GEO. WASH. L. REV (forthcoming 2022) (with Anne Joseph O'Connell)
- *Is Unpublished Unequal? An Empirical Examination of the 87% Nonpublication Rate in Federal Appeals*, 107 CORNELL L. REV. 1 (2022) (with Jade Ford et al.)
- *MDL Nationalism, Federalism, and the Opioid Epidemic*, 70 DE PAUL L. REV. 321 (2021)
- A NEW DEAL FOR CANCER: LESSONS FROM A 50 YEAR WAR (with Charles Fuchs) (Nov. 2021)
- *MDL Revolution*, 96 N.Y.U. L. REV 1 (2021) (with Elizabeth Burch)
- LAW AND GUN VIOLENCE: AN INTERDISCIPLINARY EXAMINATION, J.L. MED. & ETHICS (special issue, guest editor) (with Ian Ayres & Tracey Meares) (Fall 2020)
- *Gun Violence in Court*, J. .L. MED. & ETHICS (Fall 2020)
- *The Congressional Bureaucracy*, 168 U. PA. L. REV. 154 (2020) (with Jesse Cross)
- *The Court Is Taking On the Most Challenged Statute in Our History. Again*, N.Y. TIMES (Nov. 10, 2020)
- THE TRILLION DOLLAR REVOLUTION: HOW THE AFFORDABLE CARE ACT TRANSFORMED POLITICS, LAW, AND HEALTH CARE IN AMERICA (2020) (with Ezekiel Emanuel)
- *The Affordable Care Act's Litigation Decade*, 108 GEO. L.J. 1471 (2020) (with Mark Regan and Erica Turret)
- *Affordable Care Act Entrenchment*, 108 GEO. L.J. 495 (2020) (with Thomas Scott Railton)
- *Reading the Findings: Location, Text and Context as the ACA Returns to Court*, 130 YALE L.J.F. (2020)
- *Holding Congress to its Word: Statutory Realism, Second-Generation Textualism, and ACA Entrenchment in Maine Community Health Options*, ACS SUPREME COURT REV.(2020)
- "Her Black Coffee Always Brewed Strong," N.Y. TIMES, Sept. 21, 2020 (with Gillian Metzger).
- "A scalpel rather than a bulldozer": Severability is in the spotlight as the newest ACA challenge looms," Scotusblog (July 28, 2020)
- *Assessment of Health Status and Barriers to Employment Among Medicaid Beneficiaries Not Meeting Work Requirements After Accounting for State Medical Frailty Exemptions" JAMA Internal Medicine* (May 2020) (with David Silvestri, and Joseph S. Ross)
- *What happens when our insurance is tied to our jobs, and our jobs vanish?* (with Timothy Stoltzfus Jost), WASH. POST, Apr. 13, 2020
- *There's Only One Thing Stopping Trump From Deporting Health Care Workers*, NY TIMES, Apr. 2, 2020, with Bill Aseltine, Beth Essig & Debra L. Zumwalt
- *Opinion: Prison outbreak affects health of entire state*, CT POST, Mar. 31, 2020 (with Andrew Clark, Lisa Puglisi & Emily Wang)
- *Happy Tenth Birthday Obamacare, This Crisis Would be Much Worse without You*, Health Affairs Online, Mar 23, 2020

- *The Families First Coronavirus Response Act Is Necessary But Not Sufficient—Here’s What Congress Should Do Next*, Health Affairs Online, Mar. 18, 2020 (with Erica Turret et al.)
- *Health Care Priorities For A COVID-19 Stimulus Bill: Recommendations To The Administration, Congress, And Other Federal, State And Local Leaders From Public Health, Medical, Policy And Legal Experts*, Health Affairs Online, Mar. 12, 2020 (with Erica Turret et al.) *Federalism and the Affordable Care Act*, in THE TRILLION DOLLAR REVOLUTION (2020) (with Nicole Huberfeld)
- *The ACA At 10: Health Care Revolution*, Health Aff. Online (March 2020) (with Ezekiel Emanuel)
- *Ensuring Equity and Justice in the Care and Outcomes of Patients With Cancer*, JAMA (April 2019) (with Blase Polite & Otis W. Brawley)
- *Textualism without Formalism: Justice Scalia’s Statutory Interpretation Legacy*, in JUSTICE SCALIA: RHETORIC AND THE RULE OF LAW (2019)
- WHO SHOULD YOU BLAME IF YOU LOSE YOUR HEALTH CARE?, NY TIMES, DEC. 19, 2019
- *Opinion Analysis, Notice and Comment Under the Medicare Act, No Big Moves for the APA*, Scotusblog (June 4, 2019) (with Anne O’Connell)
- *Argument analysis: Justices grapple with notice-and-comment rulemaking for Medicare and beyond*, Scotusblog (Jan. 16, 2019)
- *Argument Preview: Requiring notice-and-comment rulemaking under the Medicare statute*, Scotusblog (Jan. 18, 2019)
- *What is Federalism in Health Care For?* 70 STAN. L. REV. 2689 (2018) (with Nicole Huberfeld)
- *What the Lawless ObamaCare Ruling Means*, N.Y. TIMES, Dec. 15, 2018 (with Jonathan Adler)
- *The Ticking Time Bomb Under ObamaCare*, N.Y. TIMES, Dec. 6, 2018 (with Erica Turret)
- *Don’t Sentence Prisoners to Addiction*, Wall St. J., Dec. 10, 2018 (with Kate Stith)
- *An Obamacare Care So Wrong it Has Provoked a Bipartisan Outcry*, N.Y. Times, June 19, 2018 (with Jonathan Adler)
- *The Fate of the ACA Could Turn on Judge Kavanaugh’s Appointment*, Vox, July 23, 2018
- *The New Health Care Federalism on the Ground*, IND. HEALTH L. REV. (2018) (with Nicole Huberfeld)
- *Introduction: Law and the Opioid Crisis, and Interdisciplinary Examination*, J. L. MED. & ETHICS (2018) (with Ian Ayres and Kate Stith)
- *Civil Litigation and the Opioid Epidemic*, J. L. MED. & ETHICS (2018) (with Ashley Hall & Greg Curfman)
- *Pain and Addiction in Specialty and Primary Care: The Bookends of a Crisis*, J. L. MED. & ETH. (2018) (with Daniel Tobin, Seth Waldman & Joseph Schottenfeld)
- *Can a Judge Solve the Opioid Crisis?* Wall St. Journal (May 7, 2018)
- *Medical Legal Partnerships: A Case Study of New Haven and an Agenda for Future Research* J. L. MED. & ETHICS (2018) (with Emily Benfer & Katherine Kraschel)
- *Statutory Interpretation on the Bench: A Survey of 35 Judges on the Federal Courts of Appeals*, 131 HARV. L. REV. 1298 (2018) (with Judge Richard Posner)
- *Soaring Cost of Cancer Treatment: Moving Beyond Sticker Shock*, Journal of Clinical Oncology (Dec. 2017) (with Cary Gross)
- *The Supreme Court Ruling in Sandoz v Amgen - A Victory for Follow-on Biologics*, JAMA

- Intern Med. (Nov. 2017) (with Ameet Sarpatwari & Gregory D. Curfman )
- *President Trump admits he’s trying to kill Obamacare. That’s Illegal.* VOX (Oct. 2017)
  - *Unorthodox Civil Procedure: Modern Multidistrict Litigation’s Place in the Textbook Understandings of Procedure*, 165 U. PENN. L. REV. 1669(2017)
  - *Justice Scalia’s Unfinished Business in Statutory Interpretation: Where Textualism’s Formalism Fell Short*, 92 NOTRE DAME L. REV 2053 (2017)
  - *Congress, Statutory Interpretation, and the Failure of Formalism: The CBO Canon and Other Lessons from How Congress Works*, 84 U. CHI. L. REV. 177(2017)
  - “How the GOP Sabotaged Obamacare,” Op-ed, NY TIMES, May 25, 2017
  - “America Needs to Decide: Is Healthcare Something We Owe Our Citizens?” *Vox, The Big Idea*, Mar. 18, 2017
  - “Goodbye U.S. Senate, Op-ed, LA TIMES, Apr. 7, 2017
  - “If Republicans aren't confident enough to let the CBO score their healthcare plan, they shouldn't try to pass it,” Op-ed, LA TIMES, Mar. 7, 2017
  - *The Politics of Medicare and Drug Price Negotiation*, *Health Affairs Online*, <http://healthaffairs.org/blog/2016/09/19/the-politics-of-medicare-and-drug-price-negotiation/> (2016)
  - *The New Health Care Industry--Consolidation, Integration, Competition in the Wake of the ACA*, Symposium Convener and Introduction, *Health Affairs Online*, <http://healthaffairs.org/blog/2016/02/24/symposium-the-new-health-care-industry-consolidation-integration-competition-in-the-wake-of-the-aca/> (2016)
  - *Nationalism as the New Federalism*, ST. LOUIS L. REV. Childress Lecture Issue (2015)
  - *Imperfect Statutes, Imperfect Courts: King v. Burwell and the Modern Legislative Era*, 129 HARV. L. REV. (2015)
  - *Unorthodox Lawmaking, Unorthodox Rulemaking*, 115 COLUM. L. REV. 1789 (2015)(with Anne O’Connell and Rosa Po)
  - *The Ripple Effect of “Leg-Reg” on the Law School Curriculum*, 65 J. LEGAL EDUC. 121 (2015)
  - *Why Health Lawyers Must be Public-Law Lawyers*, *Health Law In the Age of the Modern Regulatory State*, 18 J. HEALTH CARE L. & POL’Y 323 (2015)
  - *The Law of Medicare and Medicaid at Fifty*, 15 YALE J. HEALTH. POL’Y, L. AND ETHICS 1 (2015) (introduction to symposium volume)
  - ESKRIDGE, GLUCK AND NOURSE’S LEGISLATION AND ADMINISTRATION (West 2015)
  - *What 30 Years of Chevron Teaches Us About the Rest of Statutory Federalism*, 83 FORDHAM L. REV. 607 (2014)
  - *Another Hole in the Halbig Verdict*, POLITICO MAGAZINE, Aug 10, 2014
  - *What the D.C. Circuit Got Wrong About Obamacare*, POLITICO MAGAZINE, July 22, 2014
  - *Statutory Interpretation from the Inside—An Empirical Study of Congressional Drafting, Delegation and the Canons: Part II*, 66 STAN L. REV. 725 (2014) (with Lisa Bressman)
  - *Our [National] Federalism*, 123 YALE L.J. 1996 (2014)
  - *A Legal Victory for Insurance Exchanges*, NEW ENGLAND J. OF MED., Mar. 6, 2014
  - *Statutory Interpretation from the Inside—An Empirical Study of Congressional Drafting, Delegation and the Canons: Part I*, 65 STAN. L. REV. 901 (2013) (with Lisa Bressman)

- *Federalism from Federal Statutes: Health Reform, Medicaid and the Old Fashioned Federalists' Gamble*, in THE HEALTH CARE CASE (Persily et al. eds. 2013)
- *The Federal Common Law of Statutory Interpretation: Erie for the Age of Statutes*, 54 WM. & Mary L. Rev. (2013)
- *Federalism from Federal Statutes: Health Reform, Medicaid and the Old Fashioned Federalists' Gamble*, 81 FORDHAM L. REV. 1748(2013)
- *A Conversation with Justice Ruth Bader Ginsburg*, 25 COLUM. J. GENDER & L. (2013)(with Gillian Metzger)
- "The 'CBO Canon' and the Debate over Tax Credits on Federally Operated Health Insurance Exchanges," BALKINAZATION (July 10, 2012), <http://balkin.blogspot.com/2012/07/cbo-canon-and-debate-over-tax-credits.html>.
- "The Severability Doctrine," Op-ed (with Michael Graetz), N.Y. TIMES, Mar. 23 2012
- *Intrastatutory Federalism and Statutory Interpretation: State Implementation of Federal Law in Health Reform and Beyond*, 121 YALE L.J. 534 (2011)
- *Statutory Interpretation Methodology as "Law": Oregon's Pathmarking Approach and its Lessons for the Nation*, 47 WILLAMETTE L. REV. 539 (2011) (invited keynote address)
- *Intersystemic Statutory Interpretation: Methodology as "Law" and the Erie Doctrine*, 120 YALE L.J. 1898 (2011)
- "Just the Facts: Health Economics and Constitutional Doctrine" (with Gillian Metzger), SCOTUSBlog, Aug. 4, 2011
- "What the States Still Have to Do," in "Room for Debate," N.Y. TIMES online, Dec. 14, 2010 (debating effect of Virginia federal court decision on health reform legislation, with Jack Balkin, Randy Barnett, et al.)
- "The Tenth Amendment Question," in "Room for Debate," N.Y. TIMES online, Mar. 28, 2010 (debating constitutionality of the health reform legislation, with Jack Balkin, Randy Barnett, et al.)
- *The States as Laboratories of Statutory Interpretation: Methodological Consensus and the New Modified Textualism*, 119 YALE L.J. 1750(2010)
- "The Perils of Electing Judges," Op-ed, ALBANY TIMES UNION, Feb. 3, 2010 (with Victor Kovner) *Yale's Landlord-Tenant Innovator: Tribute to Frank Dineen*, in 40 YEARS OF CLINICAL EDUCATION AT YALE (2010)
- Case Note, *Preserving Per Se*, 108 YALE L.J. 913 (1999)
- *A New Haven for the Dead: The Legal and Organizational Origins of the American Cemetery* (currently under revision; original manuscript awarded 1998 Yale Law School John M. Olin Fellowship and solicited for publication as a monograph by New Haven Historical Society)
- More than 100 articles on business and finance, published in *The Baltimore Sun* and, through Bloomberg Business News, major newspapers including *The Boston Globe*, *The New York Times*, and *The Wall Street Journal* (1995-1996)

### **RECENT MAJOR AMICUS BRIEFS, COUNSEL /COUNSEL OF RECORD**

- Amicus Brief on Behalf of Bipartisan Law Professors on Severability, *California v. Texas* (filed in district court, Court of Appeals and Supreme Court) 2018, 2019, 2020
- Brief for Federalism Scholars, *King v. Burwell*, 2015 (Supreme Court statutory challenge to the Affordable Care Act)
- Brief on behalf of 104 Health Law Professors, *NFIB v. Sebelius*, 2012 (Supreme Court constitutional challenge to the Affordable Care Act)



## **OTHER WORK EXPERIENCE**

### **U.S. ATTORNEY'S OFFICE, E.D.N.Y., Brooklyn, NY (Summer internship 1998)**

- *Summer Law Intern*, Business/Securities Fraud, Organized Crime, General Crimes.

### **U.S. DEPARTMENT OF JUSTICE, ANTITRUST DIVISION, Washington, DC (Summer internship 1998)**

- *Summer Law Intern*, criminal/mergers litigation section.

### **OFFICE OF U.S. SENATOR PAUL S. SARBANES, Washington, DC (1997)**

- *Special Assistant/Speechwriter*. I left the Senate, with the encouragement of Senator Sarbanes, to attend Yale Law School.

### **BEN CARDIN FOR CONGRESS, Baltimore, MD (Fall 1996)**

- *Election Manager*. Third-in-command on congressional campaign, and district coordinator for Clinton/Gore 1996 presidential campaign. Job ceased after election.

### **THE BALTIMORE SUN, Baltimore, MD (Summer internship 1996)**

- *Business Reporting Fellow*. Wrote 67 articles on business and finance.

### **BLOOMBERG BUSINESS NEWS, New York, NY (Summer & Fall internships 1995)**

- *Business Reporting Intern/Stringer*. Wrote articles on business, finance, labor, and law.

## **SELECT RECENT PRESENTATIONS**

- What's next for the ACA, National Council of Insurance Legislators, Fall 2020
- Settlement Dollars Moving Forward, National Opioid Leadership Summit, Fall 2020
- Co-Convener: Covid: Law, Economics, Governance (14 week workshop)., Fall 2020
- *California v. Texas and What's Next for the ACA*, multiple presentations (Scotusblog live twitter conversation, Yale School of Medicine, National Constitution Center Podcast, Yale Law School, Columbia Mailman School of Public Health, American Association of Medical Colleges), Fall 2020
- MDL Revolution, Northwestern Civil Procedure Workshop, Fall 2020
- Firearms Litigation: Liability, Regulation and the Constitution, NYU Law Conference, Fall 2020
- NYC Bar Association Corporate Counsel Symposium, What to Expect in Healthcare and Regulation, Fall 2020
- *The Atlantic*, Online Roundtable Discussion on Healthcare Going Forward, Fall 2020
- Legacy of Justice Ruth Bader Ginsburg (multiple events- Ropes & Gray, FIU Law School, Fall 2020
- The Congressional Bureaucracy, Gray Center Roundtable & Podcast (multiple additional presentations, NYU Law School, U. Georgia Law School, Yale Law School, Annual Civil Procedure Workshop, 2020)
- Critical Race Theory and Civil Procedure, Fall 2020, Fall 2019, Fall 2018, Fall 2017
- Federalism and the Opioid Litigation, Clifford Symposium, Spring 2020
- The Opioid Litigation "TED-YLS" Talk (multiple presentations 2019-2020)
- Bloomberg Opioid Policy Roundtable, Spring 2020
- *Convener, ACA at 10*, Yale Law School, Fall 2020
- Order of the Coif Lectures, Legal Responses to the Opioid Crisis, 2018-- Case Western, Georgia State and Houston Law Schools

- Multidistrict Litigation and the Opioid Crisis, 2018 Health Law Professors Conference, Cleveland, Ohio
- “What is Federalism in Health Care For?” Faculty workshops at Yale, Northwestern, U. Hastings Law Schools (2017-2018)
- “Statutory Interpretation on the Bench,” Faculty workshops at Columbia and Case Western
- Future of Congress, 2<sup>nd</sup> Circuit Judicial Conference (2018)
- Law Schools and 10<sup>th</sup> Circuit Judicial Conference (2017-2018)
- Forty Years of Writing and Reporting on Health Law, a Conversation with Robert Pear and Ed Grossman, New Haven, CT, 2018
- Tribal Nations the Opioid Crisis, New Haven CT 2018
- Federalism conversation with Judges Jeffrey Sutton and Goodwin Liu, New Haven, CT 2017
- Medicaid and the Trump Administration, New Haven, CT 2018
- Future of Health Reform: A Conversation with Jeanne Lambrew, 2017
- “Health Policy, Where We Are, Where are we Going,” Yale Law School Reunion Feature Panel (moderator and speaker), October 2016
- “The New Health Care Federalism,” Indiana Health Law Review Invited Speaker, Oct. 2016 Symposium Volume, Oct 2016
- “The Future of the Affordable Care Act,” Yale Global Health Leadership - UK Leaders Program, July 2016
- “Drafting and Interpreting Legislation,” New York City Law Department and New York City Council, May 2016
- The Future of the Pharmaceutical Industry,” (convened and moderated conversation, with Former FDA Commissioner Margaret Hamburg and Merck CEO Kenneth Fraizer), Yale Law School Corporate Law/Solomon Center NYC Alumni Breakfast, May 2016
- “Why Empirical Work Matters in Statutory Interpretation,” Univ. Chicago Law School Methodological Underpinnings of Legal Research Conference, May 2016
- “The Affordable Care Act Six Years In, Grand Rounds,” Yale New Haven Hospital, April 2016
- “The Future of *Chevron*,” George Mason Research Roundtable, Invited Speaker, March 2016
- “A Conversation on Legislation and Congress with Senator Schumer and Chief Judge Katzmann,” American Association of Law Schools Annual Conference, Jan 2016 (convener and moderator)
- “The New Health Care Industry: Consolidation, Integration, Competition in the Wake of the ACA, Yale Law School Solomon Center Launch Conference, Introduction, Nov. 2015
- “Lower Federal Court Statutory Interpretation,” Seventh Circuit Judicial Conference Invited Speaker (with co-author Judge Richard Posner), June 2015
- “Realities of Congressional Lawmaking and Statutory Interpretation,” Tenth Circuit Federal Judicial Conference, Invited Speaker, May 2015
- “Unorthodox Lawmaking, Unorthodox Rulemaking,” Harvard, Columbia, U. Texas Law Schools, 2015
- “The New Health Care Federalism,” Harvard Law School Health Law Workshop, Mar. 2015
- Federalism speaker, National Association of Attorneys General Annual Mid-West Meeting, Mar. 2015
- *Judging Statutes: A Conversation with Chief Judge Robert A. Katzmann*, Yale Law School, New Haven, CT., Nov. 2014 & New York City, Yale Alumni Event, 2016
- “The Law of Medicare and Medicaid at Fifty ,” Introduction to the Yale Law School Conference on Medicare and Medicaid at Fifty, New Haven, CT, Nov. 2014
- “Fifty Years of Health Law as Public Law, : Yale Law School Conference on Medicare and Medicaid at Fifty, New Haven, CT, Nov. 2014
- Debating *King v. Burwell*: The Next Big ObamaCare Case,” Yale Law School Federalist

- Society/ACS co-sponsored debate (with Jonathan Adler), New Haven, CT, Nov. 2014
- 2014 Rome Lecturer, “Health Reform in Congress, State and Court,” University of Maryland Law School, Baltimore, Md, November, 2014
  - *A Conversation with Justice Ginsburg*, New York City Historical Society, Oct. 2014
  - 2014 Distinguished Speaker in Health Law, St. Louis University Law School, St. Louis, Mo., Oct. 2014
  - 2014 Childress Lecture, Invited Commentator on “Nationalism and Federalism,” St. Louis University Law School, St. Louis, Mo., Oct. 2014
  - “How Healthy is the First Amendment,” moderator, Yale Law School First Amendment and Public Health Conference, New Haven, CT, Oct. 2014
  - State Solicitors General: Connecticut and Texas, convener and moderator, Yale Law School Federalist Society/ACS co-sponsored event, New Haven, CT, Sept. 2014
  - Statutory Interpretation Spotlight Panel, National Association of Attorneys General Annual State Solicitors General Conference, Washington DC, July 2014
  - “The New Health Law Federalism,” 2014 Annual Health Law Professors Conference, San Francisco, CA, June 2014
  - *What 30 Years of Chevron Teaches Us About the Rest of Statutory Interpretation*, Fordham Law School “Chevron at 30” Conference, New York, NY, Mar. 2014
  - “Progressive Politics and Social Change in the States: A Conversation with Connecticut Governor Dan Malloy,” Yale Law School, New Haven, Mar. 2014
  - *Statutory Interpretation from the Inside II*, American University Law School Faculty Workshop, Washington, D.C., Feb. 2014
  - “Federalism and the Obamacare Insurance Exchanges,” Yale Law School Conference on Exchange Implementation, New Haven, CT, Feb. 2014
  - “Democracy and Statutory Interpretation: “The Role of Empirics, and Understanding Congress, in the Theories and Doctrines of the Modern Regulatory State,” ABA Administrative Law Fall Conference, Washington, DC, Nov. 2013
  - Statutory Interpretation Showcase Panel, Federalist Society Annual Convention, Washington DC, Nov. 2013
  - *Federalism’s Domain*, University of Colorado Law School Rothberger Conference on Federalism, Boulder, CO, Nov. 2013
  - *Statutory Interpretation from the Inside II*, selected paper, Conference on Empirical Legal Studies, U. Penn. Law School, Philadelphia, PA, Oct. 2013
  - *Statutory Interpretation from the Inside II*, Brooklyn Law School Faculty Workshop, Brooklyn, NY, Oct. 2013
  - “Ready to Launch: ObamaCare,” Yale ISPS Health Conference, New Haven, CT, Sept. 2013
  - *Statutory Interpretation from the Inside II*, Temple Law School Faculty Workshop, Philadelphia, PA, Sept. 2013
  - “Health Reform, Federalism and Public Law,” Health Law Professors 2013 Annual Conference, Newark, NJ, June 2013
  - “The Role of Empirics in Theories and Doctrines of the Modern Regulatory State,” Law and Society Conference, Boston, MA, June 2013
  - “Health Reform Three Years In: What It Is, What It Isn’t and What Remains to be Done,” Yale Law School Alumni Association, NYC Annual Luncheon Keynote Speaker, New York, NY, May 2013
  - *The Federal Common Law of Statutory Interpretation*, The Constitution and Unwritten Law Roundtable, Notre Dame Law School, South Bend, IN, Mar. 2013
  - *Statutory Interpretation from the Inside I and II*, Rutgers-Camden Law School Faculty Workshop, Camden, PA, Apr. 2013

- *Statutory Interpretation from the Inside I*, Yale Law School Faculty Workshop, New Haven, CT, Feb. 2013
- *Statutory Interpretation from the Inside I*, George Washington Law School Faculty Workshop, Washington, DC, Jan. 2013
- *Statutory Interpretation from the Inside I*, Duke Law School Faculty Workshop, Durham, NC, Nov. 2012
- “The Bloomberg Administration's Legal Legacy,” co-sponsored conference by New York City Bar Association and Fordham Law School; co-convener as outgoing chair of the NYC Bar Association's NYC Affairs Committee and moderator of Bloomberg's Health Law Legacies Panel, New York, NY, Nov. 2012
- *Statutory Interpretation from the Inside I*, Northwestern Law School Faculty Workshop, Chicago, IL, Oct. 2012
- *Statutory Interpretation from the Inside I*, Yale Law School American Constitution Society Scholarship Workshop, New Haven, CT, Sept. 2012
- Administrative Law Roundtable, Columbia Law School, New York, NY, Apr. 2012 (commentator)
- “The Health Reform Litigation,” Columbia Medical School Seminar on Legal and Ethical Issues in Psychiatry and General Medicine, New York, NY, May 2012
- “The Health Reform Litigation,” Greater New York Hospital Foundation, New York, NY, May 2012
- “The Health Reform Litigation,” Columbia Business School, New York, NY, Apr. 11, 2012
- “The Health Reform Litigation,” New York State Health Board, New York, NY, Mar. 15, 2012
- *Statutory Interpretation Methodology as Federal Common Law*, William & Mary Law School “Law Without a Lawmaker” Symposium, Williamsburg, VA, Feb. 2012
- “A Conversation with Justice Ginsburg,” Columbia Law School, New York, NY, Feb. 2012 (keynote interview, with Gillian Metzger, of Justice Ruth Bader Ginsburg)
- *Interpretive Tailoring*, Columbia Law School Faculty Workshop, New York, NY, Nov. 2011
- *Intrastatutory Federalism*, Yale Law School Faculty Workshop, New Haven, CT, Oct. 2011
- *Intrastatutory Federalism*, Vanderbilt Law School Faculty Workshop, Nashville, TN, Sept. 2011
- *Intrastatutory Federalism*, Fordham Law School Legal Theory Workshop, New York, NY, Sept. 2011
- *Intrastatutory Federalism*, U. Maryland Law School Faculty Workshop, Baltimore, MD, Sept. 2011
- *Interpretive Tailoring*, Columbia Law School Summer Workshop, New York, NY, July 2011
- “Health Reform: The Legislation and the Litigation,” Columbia Law School Alumni Breakfast, New York, NY, Apr. 2011
- *Intrastatutory Federalism*, Columbia Law School Legislation Roundtable, New York, NY, Apr. 2011
- *The States as Laboratories of Statutory Interpretation*, Yale Law School Advanced Legislation Theory Seminar, New Haven, CT, Mar. 2011
- *Intersystemic Statutory Interpretation*, Willamette Law School Faculty Workshop, Feb. 2011
- *Statutory Interpretation Methodology as Law*, Keynote Address, Willamette Law School Law Review Annual Symposium, Salem, OR, Feb. 2011
- *Federalism in Federal Statutory Design*, introductory remarks and invited moderator, U. Texas at Austin Law School “Federalism and its Future” Conference, Austin, TX, Feb. 2011
- *Intersystemic Statutory Interpretation*, Stanford Law School Legal Theory Workshop, Palo Alto, CA, Jan. 2011
- *Intrastatutory Federalism*, Yale Law School Conference on “The Republic of Statutes,” New Haven, CT, Dec. 2010.
- *Intersystemic Statutory Interpretation*, Yale Law Journal Reading Group, New Haven, CT,

- Dec. 2010
- *Intersystemic Statutory Interpretation*, Columbia Law Faculty Workshop, New York, NY, Nov. 2010
- “Health Reform’s Many Federalisms,” University of Pennsylvania Law School Conference on Health Reform, Philadelphia, PA Oct. 2010.
- *Intersystemic Statutory Interpretation*, Junior Faculty Federal Courts Workshop, Chicago, IL, Oct. 2010
- *Intersystemic Statutory Interpretation*, Emory Law School Faculty Workshop, Atlanta, GA, Sept. 2010
- *Intersystemic Statutory Interpretation*, Seton Hall Law School Faculty Workshop, Newark, NJ, Sept. 2010
- “Legal Issues in Health Reform,” commentator, Law and Society Conference, Chicago, IL, May 2010
- “Debating Health Reform,” moderator, Columbia Law School Reunion panel, New York, NY, June 2010
- “Federalism and Health Law,” panelist/moderator, Health Law Professors Conference, University of Texas Law School, Austin, TX, June 2010
- *The NYC Charter Revision Process*, Lecture before Kings County Democratic Party, Brooklyn, NY, Apr. 2010
- *The States as Laboratories of Statutory Interpretation*, Yale Law School Advanced Legislation Theory Seminar, New Haven, CT Mar. 2010
- “Health Reform: Debate Among the Experts,” Moderator, Columbia Law School, February 2010
- *Intersystemic Statutory Interpretation*, Columbia Law School Summer Workshop, New York, NY, July 2009
- *40 Years of Clinical Teaching at Yale, Tribute to Francis X. Dineen*, Arthur Liman Conference, Yale Law School, New Haven, CT, Mar. 2009
  - “State Attorneys General and Certiorari at the U.S. Supreme Court,” National Association of Attorneys General Supreme Court Conference, Washington, DC, Dec. 2008
- *The States as Laboratories of Statutory Interpretation*, Columbia Law School Summer Workshop, New York, NY, Aug. 2008
- “Attorneys General and Legal Issues Related to State Internet Safety Enforcement,” Governor’s Conference on Women, Atlantic City, NJ, Mar. 2008
- “Testimony on Legal Issues Related to New Jersey Voting Machines,” NJLegislature, Trenton, NJ, 2008
- “Local Government Practice before the U.S. Supreme Court,” NYC Law Dept., New York, NY, Jan. 2006
- *Proposals to Amend the New York City Charter*, televised presentation to the 2005 New York City Charter Revision Commission, New York, NY
- *Structure of the New York City Charter*, televised presentation to the 2005 New York City Charter Revision Commission, New York, NY
- “Teaching Legislation,” Faculty Workshop, Brooklyn Law School, Brooklyn, NY May 2003
- “The Law and Economics of Cemeteries,” Yale Law School, Alternative Business Structures course, New Haven, CT, Apr. 2003

#### **OTHER ACADEMIC AND INSTITUTIONAL SERVICE**

- Yale Law School Curricular Appointments Committee 2020-2021
- Yale Law School Clerkship Committee 2020-
- Yale Law School Liman Public Fellowship Committee (2013-2014)
- Yale University Provost’s Committee for School of Public Health Appointments, 2019-present

- Co-organizer, Yale Interdisciplinary Health Seminar, a monthly workshop, 2013-2016
- Faculty Advisor, Yale Health Law and Policy Students' Association: help organize and moderate panels on health policy and law, and health law careers; help to establish and oversee the new Medical-Legal Partnership program, 2012-present
- Keynote Speaker, YLS NYC Annual Alumni Luncheon, May 2013
- Yale Law School Discipline Committee, Spring 2013
- Yale Law Women Scholarship Panel, Fall 2012
- Yale Law Women Teas, Spring 2013 & 2014
- Yale Careers in Law Teaching Panel, "Teaching Civil Procedure," Spring 2013; "Navigating the Market," Fall 2014
- Yale ACS Academic Scholarship Panel, Fall 2012
- Yale Law Journal Scholarship Panel, Spring 2013
- Clerkship Committee, Columbia Law School, 2010-2012
- Government Service Committee, Columbia Law School, 2010-2012
- Co-Convener, Columbia Law, Health and Society Interdisciplinary Colloquium, 2010-2012
- Faculty Board Member, *Columbia Journal of Law and Social Problems*, 2011-2012
- Advisor, Columbia Health Law Students Association, 2010-2012
- Advisor, Columbia Health Law Moot Court Team, 2011-2012
- Moderator, Clerking for State Courts Panel, 2011
- Organizer (with William Eskridge), First Annual Legislation "Works in Progress" Roundtable, Columbia Law School, April 2011
- Panelist, "From Public Service to Teaching," Columbia Law School Careers in Teaching Program (2009, 2010, 2011)
- Speaker, Columbia Alumni Breakfast Series, Apr. 2011
- Panelist, Columbia One-L Faculty Welcome Panel, Aug. 2010
- Speaker, Columbia Public Interest Law Breakfast, Aug. 2010
- Moderator, Health Reform Panel, Columbia Law School Reunion, June 2010
- Advisory Board Member, Columbia National State Attorneys General Program, 2008-2012
- Columbia Careers in Law Teaching Program; provided various types of assistance (speaking to associates and fellows, reading papers, organizing moot job talks), 2008-2012
- Invitee, Harvard Executive Working Group for State Court Leaders (2009)

### **OTHER TEACHING EXPERIENCE**

- *Visiting Assistant Professor*, Brooklyn Law School, Spring 2003
- *Adjunct Professor*, Brooklyn Law School, 2005
- *Guest Lecturer*, Yale Law School, course on Alternative Business Structures, 2003
- *Teaching Assistant in Civil Procedure*, Yale Law School, 1999
- *Student Director*, Yale Law School, Landlord Tenant Clinic 1998-2000

### **BAR ADMISSIONS**

- *State*: New York, New Jersey, Connecticut
- *Federal*: SDNY, Second Circuit